

# **PUBLIC PARTICIPATION DOCUMENTATION**

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## **LAND USE ALLOCATION PLAN SHORELINE MANAGEMENT PLAN AND ENVIRONMENTAL ASSESSMENT**

### **MISSISSIPPI RIVER NINE - FOOT CHANNEL NAVIGATION PROJECT POOLS 11 - 22**

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**SEPTEMBER 1989**



**US Army Corps  
of Engineers**  
Rock Island District



REPLY TO  
ATTENTION OF:

DEPARTMENT OF THE ARMY  
ROCK ISLAND DISTRICT, CORPS OF ENGINEERS  
CLOCK TOWER BUILDING—P.O. BOX 2004  
ROCK ISLAND, ILLINOIS 61204-2004

CENCR-PD-E

PUBLIC PARTICIPATION DOCUMENTATION  
for the

LAND USE ALLOCATION PLAN  
SHORELINE MANAGEMENT PLAN  
and  
ENVIRONMENTAL ASSESSMENT

MISSISSIPPI RIVER  
NINE-FOOT CHANNEL NAVIGATION PROJECT  
POOLS 11-22

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POOLS 11-22

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DISTRIBUTION LIST

PUBLIC PARTICIPATION DOCUMENTATION  
for the

LAND USE ALLOCATION PLAN  
SHORELINE MANAGEMENT PLAN  
and  
ENVIRONMENTAL ASSESSMENT

MISSISSIPPI RIVER  
NINE-FOOT CHANNEL NAVIGATION PROJECT  
POOLS 11-22

1. INTRODUCTION

In the spring of 1989, the Corps of Engineers, Rock Island District completed the Land Use Allocation Plan (LUAP) and the Shoreline Management Plan (SMP) for the Mississippi River, Pools 11-22. The LUAP establishes the land use management policies and objectives for Corps administered lands acquired for the Nine-Foot Channel Navigation Project. The SMP furnishes guidance for the management, protection, and preservation of the Mississippi River's environment while allowing balanced use of the shoreline. These documents are part of the project's recreation-resource master plan and are provided under separate cover.

In addition to the LUAP and SMP, the District wrote an Environmental Assessment (EA) as required by the National Environmental Policy Act (NEPA) for these two plans.

This document summarizes all agency and public comment received in regards to the LUAP, SMP, or accompanying EA.

2. EXPLANATION OF PUBLIC/AGENCY REVIEW PROCESS

In late March 1989, the LUAP, SMP, and EA were distributed for public and agency review. The LUAP and SMP were mailed to 35 public libraries in towns along the river corridor and to representatives of other state and federal management agencies. The EA distribution list included 175 organizations, individuals, and public libraries. The distribution lists are published in each of the respective documents.

Following distribution of the three documents, a brochure announcing completion of the plans was sent to approximately 2,000 individuals or organizations. The brochure included a schedule for a series of open houses and public meetings. A copy of the complete brochure mailing list is on file with the District. A copy of the brochure is in Appendix A.

News releases were mailed two weeks before each open house/public meeting. The media mailing list and a sample of the news release are on file with the District's Public Affairs office. In addition to the news releases, many media offices received the brochure mailed to the public.

A series of four open houses and public meetings were held in the following cities:

Burlington, Iowa	April 10
Dubuque, Iowa	April 12
Davenport, Iowa	April 17
Quincy, Illinois	April 19

The cities were chosen for their geographic proximity to the lands administered by the Corps. The open houses were held from 2 PM to 4 PM. Public meetings started at the same location at 7 PM. The purpose of the open house was to allow individuals the opportunity to comment and ask questions about their particular situation. The public meetings were more formal in nature. A Corps representative gave a presentation explaining the content and proposed implementation of the plans. The presentation was followed by a question and answer period. Attendance record cards were kept for both the open houses and the public meetings.

### 3. AGENCY COMMENTS AND RESPONSES

The following agencies responded to either the LUAP/SMP or EA mailing. The document on which comments are based is listed below in column 2. The correspondence and responses are documented in the following pages.

#### AGENCY CORRESPONDENCE

<u>Agency</u>	<u>Document</u>	<u>Page</u>
1. Environmental Protection Agency	EA	4
2. US Fish and Wildlife Service, Rock Island Field Office	SMP/EA	6
3. US Fish and Wildlife Service, Savanna District	LUAP/SMP	9
4. US Fish and Wildlife Service, McGregor District	LUAP	12
5. US Fish and Wildlife Service, Rock Island Field Office	LUAP/SMP/EA	13
6. Wisconsin Department of Natural Resources	LUAP/SMP/EA	14
7. Iowa Department of Natural Resources	LUAP/SMP/EA	18
8. Missouri Department of Natural Resources	EA	19
9. Missouri Department of Conservation	EA/LUAP/SMP	20
10. Illinois Department of Conservation	EA/LUAP/SMP	23
11. National Park Service	EA	24
12. US Department of Transportation, Maritime Administration	LUAP/SMP	27
13. State Historical Society of Iowa	EA	30
14. Illinois Historic Preservation Agency	EA	31
15. Office of the Governor - Illinois	EA	33
16. US Department Health and Human Services, Public Health Service	EA	35
17. US Senator Robert Kasten	LUAP/SMP	36
18. Great River Super Trail Council	LUAP	37



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 5

230 SOUTH DEARBORN ST.  
CHICAGO, ILLINOIS 60604

REPLY TO THE ATTENTION OF:

01 JUN 1989

Neil A. Smart, Colonel  
Department of the Army  
Rock Island District, Corps of Engineers  
Clock Tower Building  
P.O. Box 2004  
Rock Island, Illinois 61204-2004

Dear Colonel Smart:

We have reviewed the Draft Environmental Assessment (EA) for the Land Use Allocation Plan (LUAP) and Shoreline Management Plan (SMP) on the Mississippi River, Pools 11-22. The purpose of the EA is to present the revised LUAP and the first shoreline management plan for the Corps of Engineers (COE). The LUAP classifies the COE fee title land along the Mississippi River into six land use classifications, project operations, recreation/intensive, recreation/low density public, recreation/low density special, wildlife management/reserve forestland, natural areas. The purpose of the SMP establishes the policy concerning private exclusive use and allocates the COE owned shoreline of the Upper Mississippi River, Pools 11-22, into four classification, limited development areas, public recreational areas, prohibited access areas, protected shoreline areas.

We commend you for the evaluation and assessment of the natural resources that fall in the boundaries of the LUAP and SMP. However, we are concerned that the compiled list of endangered species for the overall area is not complete. The EA lists the endangered species by county. The EA does not clearly define if further attempts at identifying endangered species will be conducted for individual tracts of natural resources. The EA should ensure that the endangered species list is complete. This should be done by further investigation and/or coordination with the U.S. Fish and Wildlife Service.

1  
2

Based on the information provide and incorporation of the above comment, the LUAP and SMP for the Upper Mississippi River, Pool 11-22, should not adversely impact the environmental resources of the area. We look forward to the opportunity to provide comments on individual projects for the LUAP and SMP.

Thank you for the opportunity to comment on the EA for The Upper Mississippi River, Pool 11-22. If you have any comments or questions, please contact Al Fenedick at (312) 886-6872.

Sincerely yours,

William D. Franz, Chief  
Environmental Review Branch  
Planning and Management Division

Response to US Environmental Protection Agency letter dated June 1, 1989.

Comment:

1. The Fish and Wildlife Service and state agencies responsible for endangered species assessment were contacted in the coordination process. The lists provided by these agencies were compiled and printed in the EA. These lists are as complete as they can be at this point in time.
2. Further attempts to identify endangered species by individual tract will not be made. However, an endangered species assessment will be part of the NEPA evaluation for any future development action on a particular tract.



# United States Department of the Interior

FISH AND WILDLIFE SERVICE  
ROCK ISLAND FIELD OFFICE (ES)  
1830 Second Avenue, Second Floor  
Rock Island, Illinois 61201

RECEIVED  
MAY 15 1989  
REPLY REFER TO:  
COM: 309/793-5800  
FTS: 386-5800

May 11, 1989

Colonel Neil A. Smart  
District Engineer  
U.S. Army Engineer District  
Rock Island  
Clock Tower Building, P.O. Box 2004  
Rock Island, Illinois 61204-2004

Dear Mr. Smart:

This letter provides our comments on the Shoreline Management Plan and the Draft Environmental Assessment for the Shoreline Management Plan and the Land Use Allocation Plan.

The policies and scope of the subject plans are consistent with previous discussions held with the Corps of Engineers in the development of the plans. The refuge has the following specific comments:

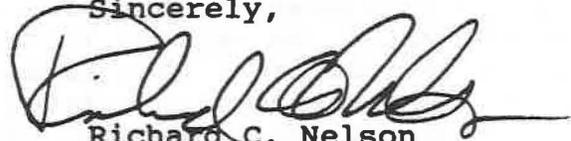
Part X.B.4. When metal drum floatation units break loose from private exclusive use structures they become litter on refuge lands. We have found that most landfills will not accept these metal drums as waste. For this reason and the difficulty of enforcing a ban on pesticide and other chemical drums, we suggest eliminating this type of floatation unit from the construction standards. 1

Part XII.C., and Attachment 1, Note 3. We request consultation with the district manager prior to approval of shoreline restoration, when private exclusive use structures are removed, and in determining the physical dimensions of the Limited Development Area. 2

The Savanna and McGregor district managers provided comments on the Land Use Allocation Plan directly to Dorie Bollman.

This letter provides comment under the authority of and in accordance with provisions of the Fish and Wildlife Coordination Act (48 Stat. 401, as amended; 16 U.S.C. 661 et seq.); the National Environmental Policy Act of 1969, as amended; and the Endangered Species Act of 1973, as amended.

Sincerely,

A handwritten signature in black ink, appearing to read "Richard C. Nelson", written over a horizontal line.

Richard C. Nelson  
Field Supervisor

cc: UMNWLF

JM:hw

MFR: This letter includes the comments of both the Upper Mississippi River National Fish and Wildlife Refuge staff and the Mark Twain National Wildlife Refuge staff.

Response to US Fish and Wildlife Service, Rock Island Field Office, letter dated May 11, 1989.

Comment:

1. Litter on the Mississippi River is not limited to just metal drums from private recreation structures. If metal drums were banned, then plastic barrels which are also used and have the same faults should be banned as well. We believe that changing the construction standards at this time would cause financial hardship and would be unreasonable and unenforceable. Various state and Department of the Army authorizations allow such methods of flotation.
2. The portion of the comment about "shoreline restoration" applies to refuge lands according to Mr. Rick Frietsche, Assistant Refuge Manager, Winona, MN. The Corps will coordinate with the District Managers when the dimensions of the Limited Development Areas are determined and posted. Any shoreline restoration actions on General Plan lands will also be coordinated with the District Managers. Management of the Limited Development Areas will be the responsibility of the Corps and will be done in accordance with the approved Shoreline Management Plan.



# United States Department of the Interior



## FISH AND WILDLIFE SERVICE

UPPER MISSISSIPPI RIVER NATIONAL WILDLIFE AND FISH REFUGE  
SAVANNA DISTRICT  
POST OFFICE BUILDING  
SAVANNA, ILLINOIS 61074  
815-273-2732

IN REPLY REFER TO:

May 8, 1989

### Memorandum

To: Ms. Dorie Bollman - Environmental Analysis Branch  
From: District Manager, Savanna District, Savanna, IL  
Subject: Comments on The Draft Land Use Allocation Plan and Shoreline Management Plan

The following comments relate to plate differences noted between the COE's and Service's Land Use Allocation Plans in the Savanna District.

Plate 12-1A - Four islands are missing between the main channel and blue land. The southern most island is designated Recreation - Low Density. 1

Plate 12-2A - River Mile (RM) 577.0 to 577.6 - 1 acre - 1,800 lineal ft. section of shoreline not FWS anymore but owned by Bowfin Yacht Association through a land exchange. 2

Plate 12-7 - a. RM 561.8 - cottage symbol on FWS but not on Corps LUAP. 3  
b. RM 561.4 - cottage symbol on Corps LUAP with 1 site but not on FWS LUAP.

Plate 12-8 - RM 561.0 - FL16 - Chestnut Mountain dock is a CORPS administered permit, so refuge boundary should go around the area. ADD Recreation -intensive use designation. 4

Plate 12-9A - No letters to show RLD/SU or RLD/PU classification like original draft. Hard to distinguish zones and detect what symbol applies to area. 5

Plate 13-14 - a cottage symbol should be noted for FL 189 and FL 188 and the number of cottage sites noted. 6

Plate 13-16 - according to the sign at the landing, Michelson's landing should be spelled with an h not a k. 7

Plate 14-7A - RM 510 - What is 11S-12? An island not colored or a submerged island? It's not marked on FWS LUAP. 8

The following corrections relate to the Shoreline Management Plan:

I. Introduction - B. Scope - second paragraph, last sentence is missing a word or needs to be reworded. **9**

II. Preliminary Planning - page 3. Middle of paragraph the word "represents" is misspelled. (Missing an r.) **10**

Page 8 - Second Paragraph - "Necessary" has an extra c. **11**

Comments relating to the Service role in the implementation of the plan will be consolidated with Winona's comments.

Overall, both plans were very complete, thorough documents, which hopefully, can be implemented in the near future.

Larry A. Wargowsky

cc: Rick Frietsche

Response to Fish and Wildlife Service, Savanna District,  
letter dated May 8, 1989.

Comment:

1. The four islands between RM 581.3 and 582.8 were not acquired by the Corps as part of the Nine-Foot Channel Project and we have not claimed any ownership of these islands at this time. It is possible that the United States may have some interest in the islands due to riparian rights; however, that would need to be determined by a legal review of the specific circumstances.
2. Ownership change made by deleting USFWS label.
3. The cottage symbol at RM 561.8 and 561.4 indicate the same cottage. The lease for the cottage on tract FI-14 has been revoked and the cottage no longer exists. The cottage symbol on Plate 12/7 has been removed.
4. Correction has been made.
5. Due to the scale, some zoning patterns are difficult to distinguish in draft documents. The final printed versions are expected to be clearer. Tract FIA-49 is zoned Project Operations. Tracts FIA-54 through FIA-50 are zoned Recreation Low Density-Special use.
6. Correction has been made. There are 5 cottages on tract FI-190 and 11 cottages on tract FI-189.
7. Correction has been made.
8. The island is submerged and is not zoned in LUAP.
9. Sentence has been reworded.
10. Correction was made.
11. Correction was made.

-----

CONVERSATION RECORD	: TIME	: DATE
	: 8:30	: 4/27/89
	:	:
TYPE	( ) VISIT ( ) CONFERENCE (x) TELEPHONE	: ROUTING
	( ) INCOMING	:-----
	(x) OUTGOING	: NAME : INT
		:-----
NAME CONTACTED	: ORGANIZATION : TELEPHONE	: PD(DistFil)
	: Manager, FWS :	: PD(Hanson)
John Lyons	: McGregor Dist: (319) 873-3423	: PD-E :
		:-----
SUBJECT: FWS Comments on LUAP		: RE-M :
		: OD-RM :
		: :
		: :
		: :
		:-----

SUMMARY: I returned John's call concerning the LUAP,  
 1. Plate 11-13A, tract FIA-33  
 John suggested that the very tip of project OPS zoning off the eastern end of the John Deere Dike be changed to Wildlife Mgmt/General Plan which better reflects the situation in his opinion. FWS LUAP shows the tract as Wildlife Mgmt/General Plan.  
 2. Plate 11-13A, tracts FIA-4-12, 15-21 and Plate 11-12A, tracts FIA-15,16,21. John suggested that the zoning be changed from Wildlife Mgmt to Rec. Low Density-Public Use because there are cottages on the tracts. After looking at the FWS LUAP, we agreed to leave the zoning as is. Our LUAP and FWS is the same in this case.

ACTION REQUIRED Change Project Operations zoning on Plate 11-13A. Leave other situation as is.

NAME OF PERSON	: SIGNATURE	: DATE
DOCUMENTING CONVERSATION:		
Dorie Bollman	: <i>Dorie Bollman</i>	: 4/27/89

ACTION TAKEN

SIGNATURE	: TITLE	: DATE
	:	:
	:	:
50271-101	CONVERSATION RECORD	(12-76)

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CONVERSATION RECORD	:TIME	:DATE		
	:9:45	: 7/12/89		
	:	:		
TYPE	( ) VISIT	( ) CONFERENCE	(x) TELEPHONE	: ROUTING
			( ) INCOMING	:-----
			(x) OUTGOING	:NAME :INT
				:-----
NAME CONTACTED	:ORGANIZATION	:TELEPHONE	:	:
	:	:	:	:
Rick Nelson	:FWS-Rock Isl	:( )793-5800	:	:
			:	:
SUBJECT:	FWS Comment letter on LUAP/SMP/EA		:	:
			:	:
			:	:
			:	:

SUMMARY: I called Rick to confirm that their May 11, 1989 comment letter included the comments of the Mark Twain Refuge. He will check and call back.

Chuck Davis called back in early afternoon. He believes Mark Twain's concerns have been addressed previously. They do not have any outstanding concerns.

-----

ACTION REQUIRED

*NONE*

NAME OF PERSON	:SIGNATURE	:DATE
DOCUMENTING CONVERSATION:	:	:
Dorie Bollman	: <i>Dorie Bollman</i>	: 7/12/89

=====

ACTION TAKEN

SIGNATURE	:TITLE	:DATE
	:	:
	:	:

50271-101 CONVERSATION RECORD (12-76)



Carroll D. Besadny  
Secretary

BOX 7921  
MADISON, WISCONSIN 53707

May 5, 1989

1650 - 2

District Engineer  
U.S. Army Engineer District, Rock Island  
ATTN: Planning Division  
Clock Tower Building - P. O. Box 2004  
Rock Island, Illinois 61204-2004

Dear Sir:

The Wisconsin Department of Natural Resources has reviewed your draft Environmental Assessment addressing the Land Use Allocation Plan (LUAP) and Shoreline Management Plan (SMP) for the Mississippi River Nine-Foot Channel Navigation Project, Pools 11-22. Based on our review, we have the following comments:

1. Pages EA-1, EA-2, and EA-19 state that any specific development proposals will require a separate NEPA review, and, therefore, impacts cannot be directly attributed to the LUAP. However, we are concerned that future specific proposals will be justified on the basis that the proposals are included in the LUAP. Assurance should be given that the zoning provided in the LUAP is not used in the environmental justification of these developments.

1

2. There are numerous references to aesthetics (pp. EA-3, items 2 & 3, EA-4, items 4 & 5, EA-6 item 1D, and EA-22, item 4), but no information is given on what scenic values are at stake, what the criteria are for making aesthetic judgements, or who is responsible for making those judgements.

2

3. The proposed SMP authorizes structures that cannot be approved by existing state laws. Specifically, it allows for enclosed structures such as storage sheds or boat garages. Placement of such structures after December 16, 1979 is prohibited by Wisconsin Stats. 30.121 and N.R. 325. In addition, the SMP policy also gives Corps district representatives discretion to allow boathouses/fixed houseboats and docks to be moved to a new location. This directly conflicts with state regulations prohibiting relocation of such structures (N. R. 325.03(3)(c), Wis. Admin. Code).

3

These same concerns apply to the St. Paul District SMP. Implementation of the SMP poses significant problems for Wisconsin's water regulation program for the Mississippi River. Future coordination between our agencies appears necessary to resolve this apparent conflict in our regulatory programs as they relate to maximum beneficial public use of federally owned shoreline.

4. We are concerned about the lack of maps indicating which lands are in the various zoning categories. Without such documentation, it is impossible to make a judgement about potential effects of the LUAP on the shoreline areas. **4**

5. Paragraph 2 on Page EA-19 states that the proposed LUAP is a "complete change" from the 1969 - 1972 Master Plan LUAP, yet, the impact summary (page EA-20) indicates no effects of the changes? You may want to clarify. **5**

Thank you for the opportunity to review your EA and to provide you our comments.

Sincerely,

  
Kathryn A. Curtner, Acting Director  
Bureau of Environmental Analysis and Review

KC:CT,JP,MN

cc: Jim Lissack - WD  
Jim Huntoon - SD  
Bob Roden - WZ/6  
Corps of Engineers, St. Paul

Response to Wisconsin Department of Natural Resources,  
letter dated May 5, 1989.

Comment:

1. The LUAP is an administrative zoning plan which categorizes land uses based on site characteristics and optimum use. The LUAP does not propose any specific development actions in and of itself. Corps regulations grant categorical exclusions for NEPA compliance for any actions which have minimal effects on existing real estate conditions. Future development actions which do not meet the categorical exclusion will be subject to a NEPA evaluation prior to implementation.
2. The scenic values at stake are those of the Mississippi River floodplain "in general". The classification of such large tracts of land makes it nearly impossible to talk about impacts to specific sites. The most probable types of impacts to aesthetics would be construction projects (ie. buildings, roads, levees) which affect stands of undisturbed floodplain vegetation. This type of impact would be especially noticeable if the construction project could be seen from bluffs, scenic overlooks, highways, or by the river user. Impacts from individual construction projects would be evaluated under NEPA as they arise. The initial criteria for analyzing impacts to aesthetics is generally based on the judgement of the writer of the EA or EIS. Also taken into consideration are comments received from early agency coordination and/or review of an EA or EIS.
3. Wisconsin statutes prohibit enclosed structures such as a storage shed or boat garage as part of a water based dock structure. Wisconsin statutes allow land based structures above the ordinary high mark. The SMP requires boat docks to be open and pier-like and only allows enclosed boat garages and storage sheds on land above the ordinary high water mark. The District has eliminated all fixed houseboats and boathouses which were immovable and/or non-motorized, with enclosed habitable facilities, and used as floating cabins. The District enforces Recreational Marine Vessel Requirements which prohibit these type of structures. Therefore, Wisconsin statutes do not conflict with the SMP. Telephone conversation records discussing this issue with Wisconsin Department of Natural Resources staff members are on file with the District office.
4. Resolved.

5. The present LUAP zoning categories have been redefined and changed from those used in the 1969 - 1972 master plan documents. The redefining of land use categories do not effect the resources considerations as outlined on page EA - 20. The "complete change" involves administrative "labeling" and not impacts or effects to natural or cultural resources.



TERRY E. BRANSTAD, GOVERNOR

DEPARTMENT OF NATURAL RESOURCES

LARRY J. WILSON, DIRECTOR

May 8, 1989

Colonel Neil A. Smart  
U.S. Army Engineer District, Rock Island  
ATTN: Planning Division  
Clock Tower Building - P.O. Box 2004  
Rock Island, Illinois 61204-2004

Dear Colonel Smart:

Iowa Department of Natural Resources staff reviewed the March 1989 Environmental Assessment and unsigned Finding of No Significant Impact addressing the Land Use Allocation Plan and Shoreline Management Plan for the Mississippi River Nine-Foot Channel Navigation Project, Pools 11-22. We concur with their contents and do not have any recommended changes and additions.

Corps of Engineers planning staff closely coordinated preparation of these documents with Iowa DNR fish and wildlife biologists on the Mississippi River. We appreciate the opportunities to provide comments on earlier drafts. Our comments have been adequately addressed or incorporated to our satisfaction in the March 1989 documents.

Sincerely,

LARRY J. WILSON  
DIRECTOR  
IOWA DEPARTMENT OF NATURAL RESOURCES

LJW:ks

JOHN ASHCROFT  
Governor

G. TRACY MEHAN III  
Director



STATE OF MISSOURI  
DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE DIRECTOR  
P.O. Box 176  
Jefferson City, MO 65102  
314-751-4422

Division of Energy  
Division of Environmental Quality  
Division of Geology and Land Survey  
Division of Management Services  
Division of Parks, Recreation,  
and Historic Preservation

May 3, 1989

Colonel Neil A. Smart  
District Engineer  
U.S. Army Corps of Engineers  
Rock Island District  
P.O. Box 2004  
Rock Island, IL 61204-2004

Dear Colonel Smart:

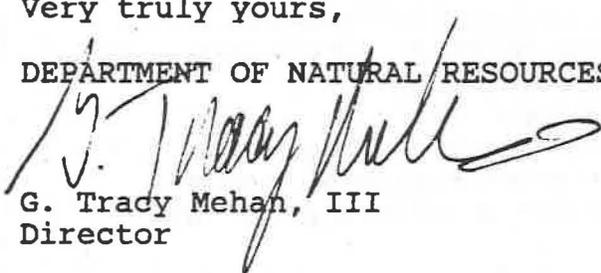
The Missouri Department of Natural Resources has reviewed the Environmental Assessment (EA) and Draft Finding of No Significant Impact addressing the Land Use Allocation Plan and Shoreline Management Plan for the Mississippi River Nine-Foot Channel Navigation Project, Pools 11-22.

Our review of the EA causes us to have no objection to the determination that an Environmental Impact Statement should not be required. Therefore, we concur with the Finding of No Significant Impact.

We appreciate the opportunity to review and comment on this matter.

Very truly yours,

DEPARTMENT OF NATURAL RESOURCES

  
G. Tracy Mehan, III  
Director

GTM:tlk



# MISSOURI DEPARTMENT OF CONSERVATION

**MAILING ADDRESS:**  
P.O. Box 180  
Jefferson City, Missouri 65102-0180

**STREET LOCATION:**  
2901 West Truman Boulevard  
Jefferson City, Missouri

Telephone: 314/751-4115  
**JERRY J. PRESLEY, Director**

**May 5, 1989**

**Mr. Dudley M. Hanson**  
Chief, Planning Division  
Rock Island District, Corps of Engineers  
Clock Tower Building  
Rock Island, Illinois 61201

**Re: Land Use Allocation Plan and  
Shoreline Management Plan for  
Pools 11-22**

**Dear Mr. Hanson:**

We appreciate the opportunity to review the Land Use Plan, Draft EIS and Shoreline Management Plan for Mississippi River Pools 11-22. Your staff is to be complimented for the fine job of outlining the many aspects and uses that occur on the Upper Mississippi River.

Balancing the many uses on this great river is indeed a challenge. Future land and shoreline use must be carefully balanced between commercial interests that strive to dominate the resources for profit and recreation users that may at times become frustrated with that seeming dominance.

**A few comments and observations:**

- 1. Land Use Allocation Plan - Page 3. 1  
Lands zoned for Project Operations may be utilized for barge  
fleeting, mooring, structures, etc.
- 2. Recreation/Low Density Use - Page 4. 2  
We understand that these areas are also open for "dispersed  
recreational pursuits" such as hunting, fishing and nature study.
- 3. Wildlife Management/Reserved Forest Land - Page 5. 3  
We understand that private recreation mooring facilities are  
prohibited. We also assume that temporary mooring of commer-  
cial tows is permitted but barge fleeting is not an approved use  
of wildlife management land.

COMMISSION

**JEFF CHURAN**  
Chillicothe

**JAY HENGES**  
Earth City

**20**

**JOHN POWELL**  
Rolla

**RICHARD REED**  
East Prairie

Mr. Dudley M. Hanson  
May 5, 1989  
Page Two

Once again, we appreciate the efforts of your staff and look forward to future opportunities of mutual interest.

Sincerely,

A handwritten signature in cursive script that reads "Dan F. Dickneite". The signature is written in dark ink and is positioned above the typed name.

DAN F. DICKNEITE  
ENVIRONMENTAL ADMINISTRATOR

cc: U. S. Fish and Wildlife Service,  
Rock Island, IL

Department of Natural Resources  
Attn: Tom Lange

Response to Missouri Department of Conservation, letter dated May 5, 1989.

Comment:

1. Correct observation.
2. Correct observation.
3. New permits/licenses for private recreational use are prohibited on Wildlife Management/Reserve Forest land. However, authorized permits/licenses for existing use will be continued as mandated by Public Law 99-662. The exceptions are listed in Attachment 2 of the Shoreline Management Plan. Temporary mooring of commercial tows is permitted along lands zoned Wildlife Management/Reserve Forest. Barge fleeting on or along Federal lands involving the placement of permanent structures or fill must be authorized by a federal permit and/or lease. The Fish and Wildlife Service plans to enforce refuge trespass violations unless a federal authorization for barge fleeting exists.

-----

CONVERSATION RECORD	: TIME	: DATE		
	: 9:50	: 7/12/89		
	:	:		
TYPE	( ) VISIT	( ) CONFERENCE	(x) TELEPHONE	: ROUTING
			( ) INCOMING	:-----
			(x) OUTGOING	: NAME : INT
				:-----
NAME CONTACTED	: ORGANIZATION	: TELEPHONE	:	:
	: Il DOC-	:	:	:
Dick Lutz	: Planning	: (217) 782-3715	:	:
			:	:
SUBJECT: LUAP/SMP/EA			:	:
			:	:
			:	:
			:	:
			:	:

SUMMARY: We have not received a comment letter on the above documents from IL. DOC. I called to check. Mr. Lutz was not in. I left a message to call me.

I talked to Mr. Lutz in the afternoon. He stated that the DOC staff have reviewed previous versions of the LUAP as well as the draft version and have no comments to make. The documents are acceptable.

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ACTION REQUIRED

NAME OF PERSON	: SIGNATURE	: DATE
DOCUMENTING CONVERSATION:	:	:
Dorie Bollman	: <i>Dorie Bollman</i>	: 7/12/89

=====

ACTION TAKEN

SIGNATURE	: TITLE	: DATE
	:	:
	:	:
50271-101	CONVERSATION RECORD	(12-76)



# United States Department of the Interior

NATIONAL PARK SERVICE

MIDWEST REGION

1709 JACKSON STREET

OMAHA, NEBRASKA 68102-2571



IN REPLY REFER TO:

L7619(MWR-PQ)

Col. Neil A. Smart  
District Engineer  
Rock Island District  
Corps of Engineers  
P.O. Box 2004  
Rock Island, Illinois 61204-2004

Dear Colonel Smart:

This is in response to your request for early coordination review of the proposed Land Use Allocation Plan and Shoreline Management Plan for the Mississippi River Nine-Foot Channel Navigation Project, Pools 11-22.

Based on the information in the draft environmental assessment, and our general knowledge of the area, it does not appear that the proposed project will adversely affect any area of the National Park System.

The following is a list of projects between Pools 11 and 12 which have received funding assistance through the Land and Water Conservation Fund (LWCF).

<u>LWCF Project No.</u>	<u>Location</u>
IOWA	Projects on Mississippi River
<u>Clinton County</u> 19-01120	<u>U.S. Lock and Dam No. 13</u> Along Mississippi River approx. 1/2 mile downstream from Lock and Dam No. 13
19-00257	Along Mississippi River
<u>Des Moines County</u> 19-00466	<u>U.S. Lock and Dam No. 18</u> Along Mississippi River
<u>Dubuque County</u> 19-00080	<u>U.S. Lock and Dam No. 11</u> Along Pool 11
19-01065	Along Mississippi River approx. 1/4 mile downstream from Lock and Dam No. 11
19-00997	Along Mississippi River

<u>LWCF Project No.</u>	<u>Location</u>
<u>Jackson County</u>	<u>U.S. Lock and Dam No. 12</u>
19-00064/1125	Along Pool 12
19-00810	Along Lock and Dam No. 12
19-00004	Along Mississippi River approx. 2 miles downstream from Lock and Dam No. 12
19-00375	Along Mississippi River
<u>Lee County</u>	<u>U.S. Lock and Dam No. 19</u>
19-00879	Along Pool 19
19-00513	Along Pool 19
19-00794	Along Pool 19
19-00195	Along Mississippi River approx. 1 1/2 miles downstream from Lock and Dam No. 19
<b>MISSOURI</b>	<b>Projects on Mississippi River</b>
<u>Clark County</u>	<u>No Lock and Dam</u>
29-00171	Along Mississippi River (near Keokuk, Iowa)

We urge that you consult with the officials who administer the LWCF programs in the States of Iowa and Missouri to determine potential conflicts with section 6(f)(3) of the LWCF Act (Public Law 68-578, as amended). Section 6(f)(3) states: "No property acquired or developed with assistance under this section shall, without the approval of the Secretary (of the Interior), be converted to other than public outdoor recreation uses." The official in Iowa is Mr. Larry J. Wilson, Director, Department of Natural Resources, Wallace State Office Building, East Ninth and Grand Streets, Des Moines, Iowa 50319. In Missouri, please contact Mr. G. Tracy Mehan, Director, Department of Natural Resources, P.O. Box 176, Jefferson City, Missouri 65102.

These comments are provided as informal technical assistance in your preparation of the environmental assessment. Thank you for the opportunity to comment.

Sincerely,



Don H. Castleberry  
Regional Director

Response to National Park Service, letter dated  
May 12, 1989.

Comment:

1. Berniece Hostetler of the Iowa Department of Natural Resources was contacted. The listed LWCF projects do not involve federal lands. Therefore, the proposed LUAP/SMP do not affect LWCF projects. Records of this communication are on file at the District office.
2. Darson Wang of the Missouri Department of Natural Resources was contacted. The listed LWCF projects do not involve federal lands. Therefore, the proposed LUAP/SMP do not affect LWCF projects. Records of this communication are on file at the District office.



US Department  
of Transportation  
**Maritime  
Administration**

Great Lakes Region

2300 East Devon Avenue  
Suite 366  
Des Plaines, Illinois 60018-4605

April 19, 1989

Neil A. Smart, Colonel  
U.S. Army District Engineer, Rock Island  
Attn: Planning Division  
Clock Tower Building - P.O. Box 2004  
Rock Island, Illinois 61204-2004

Dear Colonel Smart:

Thank you for the opportunity to review the Land Use Allocation Plan (LUAP) and the Shoreline Management Plan (SMP) for Mississippi River Pools 11-22.

We have a major concern for your proposed plan to locate recreational boat ramps that provide direct access to the main navigation channel. Some of these facilities on the main channel would appear to offer limited vision up or down river. Other boat ramps are located at lock and dam facilities, where commercial towboats require considerable maneuvering space for lock approach or exit. Water turbulence from towboats could be a serious problem for the small boater launching near the locks and dams. Please note the areas of concern on the attachment.

We have seen the development of a similar situation in several Lake Erie ports, where boat ramp and marina development combined with an improved sport fishery has created a serious increase in water navigation conflicts. In the Cleveland, Ohio harbor the recreational boat traffic is congested, the Ninth District U.S. Coast Guard designated certain areas as "safety zones" restricting the docking or operation of recreational craft.

It is my understanding that the City of LaCrosse is experiencing a similar conflict. The Mississippi River Regional Planning Commission, LaCrosse, WI, recently identified severe small boat congestion as a problem in developing a waterfront use plan. The LaCrosse conflict is generally between recreational boaters and not so much between boaters and towboats.

We suggest you consider the potential conflict of launching recreational boats directly in the main navigation channel in the path of a commercial barge tow. Recreational boating ramps and marina facilities should be located away from the navigation channel as a matter of safety.

If you have any questions please call me at 312-298-4535.

Yours truly,

Alpha H. Ames  
Great Lakes Region Director

cc: William A. Creelman - Maritime Administrator  
State Representatives  
Al Behm - USACOE -Chicago

Areas of Concern - Proposed Small Boat Ramps

Pool 11 - Plate 11-4  
" 11-5  
" 11-6  
" 11-7  
" 11-8

Pool 12 - Plate 12-2  
" 12-9

Pool 13 - Plate 13-1  
" 13-7  
" 13-9

Pool 14 - Plate 14-5  
" 14-6  
" 14-7  
" 14-10  
" 14-12  
" 14-13

Pool 16 - Plate 16-1  
" 16-2  
" 16-4  
" 16-5  
" 16-7

Pool 17 - Plate 17-1  
" 17-3  
" 17-5  
" 17-6  
" 17-8

Pool 18 - Plate 18-2  
" 18-8  
" 18-10

Pool 21 - Plate 21-6  
" 21-7

Pool 22 - Plate 22-1  
22-2  
22-6  
22-9

Response to US Department of Transportation, Maritime Administration, letter dated April 19, 1989.

Comment:

1. The comment is well taken, however, the LUAP does not propose any new construction of recreational boat ramps. All boat ramps, as indicated by a symbol on aerial plate, are existing ramps. Almost half of the ramps listed are not on Corps administered land or managed by the Corps.
  
2. New standards of safety have evolved since many of the ramps listed in letter were built. Proposals for ramp construction near the main channel, on Corps land, will be reviewed more critically in the future. Currently, the Corps has an aggressive water safety program aimed at educating users of the inherent dangers of boating on Mississippi River. While the presence of the main channel and towboats present some disadvantages, there are advantages such as minimized siltation, adequate water depth, and easy access both by water and land. Many of the ramps were constructed at the stated locations due to available access.



# State Historical Society of Iowa

The Historical Division of the Department of Cultural Affairs

April 18, 1989

Colonel Neil A. Smart  
District Engineer  
U.S. Army Engineer District, Rock Island  
ATTN: Planning Division  
Clock Tower Building - P.O. Box 2004  
Rock Island, IL 61204-2004

RE: COE - DRAFT ENVIRONMENTAL ASSESSMENT - LAND USE ALLOCATION  
PLAN AND SHORELINE MANAGEMENT PLAN - MISSISSIPPI RIVER  
NINE-FOOT CHANNEL NAVIGATION PROJECT - POOLS 11-22

Dear Colonel Smart:

We have reviewed the draft Environmental Assessment prepared for the above referenced project. The document adequately incorporates prior consultation with our Bureau in regard to impacts on historic resources. We concur that the administration implementation of LUAP will have no effect on historic properties and we look forward to the implementation of a PMOA.

If you have any questions or comments, please contact the Review and Compliance Program at 515/281-8743.

Sincerely,

Kay Simpson  
Review and Compliance Program  
Bureau of Historic Preservation

cc: Dudley Hanson, COE

402 Iowa Avenue  
Iowa City, Iowa 52240  
(319) 335-3916

Capitol Complex  
Des Moines, Iowa 50319  
(515) 281-5111

Montauk  
Box 372  
Clermont, Iowa 52135  
(319) 423-7173



**Illinois Historic  
Preservation Agency**

Old State Capitol • Springfield, Illinois 62701 • (217) 782-4836

217/785-4997

STATEWIDE  
Mississippi River  
Nine-Foot Channel  
Pools 11-22

April 21, 1989

Neil A. Smart  
Colonel, U.S. Army District Engineer  
Attn: Planning Division  
Clock Tower Building  
Post Office Box 2004  
Rock Island, Illinois 61204-2004

Dear Sir:

Thank you for requesting comments from our office concerning the possible effects of the project referenced above on cultural resources. Our comments are required by Section 106 of the National Historic Preservation Act of 1966, as amended, and its implementing regulations, 36 CFR 800: "Protection of Historic Properties".

Thank you for the opportunity to comment on the Land Use Allocation Plan and Shoreline Management Plan for the Mississippi River Nine-Foot Channel Navigation Project, Pools 11-22. Our staff has reviewed this document and has determined that adequate consideration was given to cultural resources in the planning stages of this project.

However, we have noted that probable cultural resources outlines the majority of the pools located in the State of Illinois have not been assessed at this time. We would like to see those properties identified and evaluated. Our office is looking forward to working with the Rock Island Corps of Engineers in the assessment of those resources. Please keep us informed of the progress on the LUAP and SMP of Pools 11-22.

In all future correspondence please refer to our log number IHPA #89032404. Should there be an inability to receive funding, or permitting and licensing is not procured, please inform this office of termination by way of letter stating the facts.

If you have any further questions, please contact Ms. Joyce A. Williams, Staff Archaeologist, Illinois Historic Preservation Agency, Old State Capitol, Springfield, Illinois 62701, 217/785-1279.

Sincerely,

Theodore W. Hild  
Deputy State Historic  
Preservation Officer

TWH:JAW:bv

Response to Illinois Historic Preservation Agency, letter dated April 21, 1989.

Comment:

1. All purpose actions under the LUAP will be reviewed by the District Archeologist and coordinated with the state State Historic Preservation Officer as appropriate. The District will complete an archeological survey of all potential SMP permit areas when funds become available. This survey will also be fully coordinated with the appropriate State Historic Preservation Officer.